FY 2011 Capital Budget TPS Report 54261v2

Agency: Commerce, Community and Economic Development

**Grants to Unincorporated Communities (AS 37.05.317)** 

**Grant Recipient: Evansville** 

Project Title: Project Type: New Construction and Land Acquisition

# **Evansville - New Health Clinic Match Contribution**

State Funding Requested: \$150,000 House District: 6 / C

One-Time Need

# **Brief Project Description:**

Construction of a combined health clinic, ambulance bay and wilderness response facility.

**Funding Plan:** 

Contact Name: Staff Contact Number: 465-4527

Total Cost of Project: \$1,850,000							
	Funding Secured		Other Pending Requests		Anticipated Future Need		
	Amount	FY	Amount	FY	Amount FY		
Federal Funds					\$600,000		
State Funds					\$150,000		
Denali Commission					\$845,000		
Other Funds					\$255,000		
Total					\$1,850,000		
Explanation of Other I	-unds:						

# **Detailed Project Description and Justification:**

Evansville Tribal Council is working to establish a new health clinic. A Denali Commission business plan is almost complete and the Council needs to raise its 20% match inorder to apply for construction funding from the Denali Commission.

Evansville Tribal Council will be seeking funds from the State CDBG program (incooperation with the City) to meet this funding gap.

The Evansville Tribal Council is the sole provider of primary health care services through its existing clinic to the Bettles/Evansville area (Evansville Village and City of Bettles). All residents of the Bettles/Evansville area (native and non-native) utilize the primary health care services at existing clinic. In addition, the Evansville Tribal Council has facilitated creation of a multi-member EMT/Wilderness rescue team based out of Evansville and who will be re-situated to the planned new Evansville Health Clinic once it is built. The planned new clinic design incorporates storage and an ambulance garage which will serve as a base for the emergency response team who will serve the Bettles/Evansville area and also operate as a wilderness rescue team serving the growing guiding and eco-tourism visitor industry developing in the region. In addition, when driving conditions on the Dalton Highway delay or stop emergency/medi-vac of highway accidents, the Evansville emergency response team and new health Clinic are expected to provide back-up medical/trauma services. The Evansville Tribal Council intends to raise cash contribution for the 50% clinic component match and 100% of the ambulance garage component as follows:

Anticipated 2011 construction costs are broken down as follows:

Total Applicant Share

New Clinic (2024 gsf) x \$835/gsp = \$1,690,000 \$845,000

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\$150,000 Approved FY 2011 Capital Budget TPS Report 54261v2

Ambulance Garage (400 gsf) x \$400/gsf= \$ 160,000 \$ 160,000 Total: \$1,850,000 \$1,005,000

The planned Evansville Health Clinic (2,424 square feet floor plan) described in this business plan fulfills one of Evansville Tribal Council's community development priorities included in the 2005 Evansville Village Community Plan and it will directly improve the health and welfare of Village residents. The planned new clinic is based on the Denali Commission's "medium" sized prototype clinic design and includes an ambulance garage in order to provide emergency response services to the Bettles/ Evansville area.

The 2001 "Code and Conditions" survey recommended the 1500 square foot "small" Denali Commission clinic. But the Evansville Tribal Council has worked with the design firm of Barnes Architecture to determine that a "medium" sized Denali Commission clinic with ambulance garage is what it needed to meet the expected future growth of the area. The rationale behind this conclusion is based on the following issues:

- 1) U.S. Census methodology underestimates seasonal population variations. The greater Bettles/Evansville area receives upwards of 200 seasonal (summer) residents related to various governmental and tourism related summer workforce increases. The Evansville Tribal Council believes that a medium sized health is needed to serve these seasonal residents.
- 2) The Bettles airport is an all-weather, fully instrumented facility manned by the FAA. The airport serves as the transportation hub for the central Brooks range which has an estimated 300 to 500 residents in the surrounding hinterlands. The Evansville Tribal Council believes that there is need to provide an adequate primary health care and emergency response capacity for these remote residents other their current reliance on traveling to Fairbanks, Alaska.

The results of the "Code and Conditions Survey" recommended replacement of the existing clinic with a new 1500 square foot clinic. Barnes Architecture and the Evansville Tribal Council have worked to produce a conceptual design (see Attachment #5-C) for the planned new Evansville Village Clinic based on the Denali Commission's medium prototype clinic design, which includes an ambulance garage and provide for the planned primary health care program space needs as follows:

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Evansville Village Clinic Floor Space Plan

Purpose Room Space

1) 2 each CHAP/Itinerant Exam Rooms = 290 sq. ft.

2) 1 each Behavioral Health Room = 188 sq. ft.

2) Clinic Waiting Room = 163 sq. ft.

3) Clinic Office = 165 sq. ft.

4) Dental Room = 155 sq. ft.

5) 2 each Unisex/Handicapped Toilet = 210 sq. ft.

6) Janitor Closet = 40 sq. ft.

7) Pharmacy Area = 55 sq. ft.

8) Mechanical/Electrical = 70 sq. ft.

9) Itinerant Quarters/kitchen/laundry = 230 sq .ft.

10) Hallways/Arctic Entry/Morgue = 458 sq. ft.

11) Ambulance Garage = 400 sq. ft.

For use by Co-chair Staff Only:

Contact Name: Staff Contact Number: 465-4527 FY 2011 Capital Budget TPS Report 54261v2

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Total Space: 2,424 sq. ft.

New Clinic and Services Sustainability:

New clinic "O&M" expenses have been estimated based on data obtained from other new Denali Commission medium sized health clinics recently constructed in rural Alaska with adjustments made to account for increased square footage, fuel, electrical and water/sewer costs at Evansville Village.

The Evansville Tribal Council has committed to providing reoccurring "O&M" funding sources to support the new clinic's operation and maintenance expenses. These sources include annual Indian Health Service clinic lease payments and an annual allocation of a portion of the Evansville Tribal Council's Tanana Chiefs Conference Tribal Health Shares funding. Health services to the new clinic are committed from the following:

- Tanana Chiefs Conference's (TCC) Health Services Department to provide CHAP, Itinerant Medical and Dental Services.
- State of Alaska Public Health Nurse Itinerant Nurse Visits.
- TCC's Yukon Tanana Counseling Services program to provide itinerant Mental Health Services through use of duel purpose "Behavioral Health room planned in the new clinic design.
- EMT and wilderness emergency medical response training through the local National Park Service.

## **Project Timeline:**

The Council will spend 2010 raising ICDBG and CDBG funding for the Project and construction will take place during 2011.

# **Entity Responsible for the Ongoing Operation and Maintenance of this Project:**

The Council receives IHS clinic lease funding and TCC will be the operator .

**Grant Recipient Contact Information:** 

Name: Evansville Tribal Council

Address: P.O. Box 26087

Evansville, AK 99726

Phone Number: (907)692-5005

Email: evansvillealaska@gmail,com

Has this project been through a public review process at the local level and is it a community priority? X Yes No

Contact Name: Staff Contact Number: 465-4527 For use by Co-chair Staff Only:

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Revised: October 8, 2004

### Evansville Tribal Council

### **RESOLUTION NUMBER 2005-12-01**

# Authority to Participate and Commitment to Operate, Contribute Land, Land Improvements and Cash Match

A RESOLUTION of the Evansville Tribal Council authorizing participation in the Denali Commission Health Facilities program, committing to facility operation, contribution of land, land improvements and cash match.

WHEREAS, the Evansville Tribal Council wishes to provide a health facility for the community of Evansville, Alaska (hereinafter the "Council" and the "Community");

WHEREAS, the Evansville Tribal Council wishes to participate in the Denali Commission Health Facilities Program; and has developed a clinic business plan for the planned new Evansville Health Clinic which calls for the following clinic roles and responsibilities:

- a) The Evansville Tribal Council will have sole responsibility for ownership of the new clinic and its physical operation and maintenance.
- b) The Evansville Tribal Council will support emergency response ambulance and wilderness emergency services at the planned new health clinic.
- c) The Evansville Tribal Council will support collaborative relationships with other third party itinerant health care providers such as the State of Alaska Public Health Nurse program.
- d) The Tanana Chiefs Conference, Inc. will be responsible for providing primary health care, dental, eye and mental health services at the planned new clinic.

WHEREAS, the Denali Commission requires that construction projects are sustainable in the long term (defined as 30 years) and the Business Plan of the facility includes revenues that are not directly generated by or specifically received by the facility, and

WHEREAS, the Evansville Tribal Council receives annual Indian Health Services Tribal Health Shares funding through the Tanana Chiefs Conference, Inc., Indian Health Service clinic lease payments and desires to allocate these funds in support of the operation and maintenance of the planned new Evansville Health Clinic.

WHEREAS, Evansville Tribal Council has site control of the land at its new Village site which its desires to contribute to planned new Evansville Health Clinic, and

WHEREAS, Evansville Tribal Council is working to obtain funding from the Alaska Native Tribal Health Services to make water/sewer improvements to planned new Evansville Health Clinic, and

WHEREAS, Evansville Tribal Council understands that further contributions beyond land and land improvements are needed to support construction of the planned new health clinic and is working to seek cash match funding from the Indian Community Development Block Grant program, Legislative capital project request, Rasmuson Tier 2 funding requests and other sources.

# Authority to Participate and Commitment to Operate, Contribute Land, Land Improvements and Cash Match

### **RESOLUTION NUMBER 2005-12-01(Cont.)**

NOW, THEREPORE, BE IT RESOLVED THAT, the Evansville Tribal Council endorses the planned new Evansville Health Clinic proposal to the Denali Commission's Health Facilities Program and commits to sustaining the facility and the health care program through its long-term the regional health services provider, Tanana Chiefs Conference, Inc. and others to carry out the following roles and responsibilities:

a) The Evansville Tribal Council will have sole responsibility for ownership of the new clinic and its physical operation and maintenance.

b) The Evansville Tribal Council will support emergency response ambulance services and emergency wilderness response services at the planned new health clinic.

c) The Evansville Tribal Council will support collaborative relationships with other third party itinerant health care providers such as the State of Alaska Public Health Nurse program.

d) The Tanana Chiefs Conference, Inc. will be responsible for providing primary health care, dental, eye and mental health services at the planned new clinic.

BE IT FURTHER RESOLVED THAT, Evansville Tribal Council understands that further contributions beyond land and land improvements are needed to support construction of the planned new Evansville Health Clinic and hereby commits to providing adequate cash match from funding sources such as the Indian Community Development Block Grant program, Legislative capital project request, Rasmuson Tier 2 funding requests and other sources.

BE IT RESOLVED THAT, the Evansville Tribal Council commits to allocating funding for the planned new Evansville Health Clinic as generally outlined in the Business Plan to assure sustainability for the facility and for services provided for a period of at least 30 years.

BE IT FURTHER RESOLVED THAT, the Evansville Tribal Council commits to fulfilling the responsibilities and duties assigned to the Council in the proposal.

BE IT FURTHER RESOLVED THAT, the Evansville Tribal Council commits to an "Open-Door" Policy that assures the facility will provide service to all who seek and can pay for such services.

BE IT FURTHER RESOLVED THAT the Chief, Rhode Musser of the Evansville Tribal Council is hereby authorized to negotiate and execute any and all documents required for granting and managing funds on behalf of this organization.

The Chief, Rhoda Musser is also authorized to execute subsequent amendments to said grant agreement to provide for adjustments to the project within the scope of services or tasks, based upon the needs of the project.

PASSED AND APPROVED BY THE EVANSVILLE TRIBAL COUNCIL ON December 30, 2005.

IN WITNESS THERETO:

By: Marmi Pastelle, Tribal Attest: Que Que Que Parini Strator

Signature and Title

Applicant, Community Name and submission data should be placed here based upon input

Page 2 of 4

### Tanana Chiefs Conference

# Resolution of Financial Support RESOLUTION NUMBER 2005-20

A RESOLUTION of the Tanana Chiefs Conference confirming an intent to provide Primary Health Care Services funding for the planned new Evansville Health Clinic.

WHEREAS, the Evansville Tribal Council wishes to provide a new Health Clinic in the village of Evansville, and

WHEREAS, the Evansville Tribal Council wishes to participate in the Denali Commission's Health Facilities Program, and

WHEREAS, the Denali Commission requires that construction projects are sustainable in the long term (defined as 30 years), and

WHEREAS, the Business Plan of the planned new Evansville Health Clinic calls for the following new clinic roles and responsibilities:

- a) The Evansville Tribal Council will be solely responsible for ownership of the new clinic and its physical operation and maintenance.
- b) The Tanana Chiefs Conference will be responsible for providing primary health care services at the planned new clinic.

WHEREAS, the Business Plan of the planned new Evansville Health Clinic includes revenues that are not directly generated by or specifically received by the facility such as funding through the Indian Health Service health services contract that Tanana Chiefs Conference annually receives, and

WHEREAS, the Tanana Chiefs Conference receives grant funding or contract healthcare funding on an annual basis, and intends to allocate portions of these funds to provide primary health care services at the planned new Evansville Health Clinic.

NOW, THEREFORE, BE IT RESOLVED THAT it is the Tanana Chiefs Conference's intent to allocate primary health care funding for the planned new Evansville Health Clinic as generally outlined in the Business Plan in order to assure health care program sustainability for the facility and for services provided for a period of at least 30 years provided that TCC continues to receive funding for such services from the Indian Health Service under the aforementioned contract.

PASSED AND APPROVED BY THE  on December 19 2005	Managagasini Ramana akan kadi akta maganga kada ana maganga kada manangka da
IN WITNESS THERETO:	
By: Attest:	- 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Signature and Title	S CAN TO THE STATE OF THE STATE
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# Tanana Chiefs Conference Yukon Tanana Counseling Services

Dennis E. Hojna MSW, LCSW, Director/Clinician 1302 21st Avenue, Fairbanks, AK 99701 452-8251 xt 3462 (800)478-6822 xt 3462

Fax: 459-3934 dennis.hojna@tananachiefs.org

Rhoda Musser – First Chief Evansville Tribal Council PO Box 26087 Bettles, AK 99726

January 9, 2006

Dear Mrs. Musser,

As the Director and a Behavioral Health Clinician for Yukon Tanana Counseling Services, it is with excitement and anticipation that I wish to support your plan to construct a new Clinic which will include a Behavioral Health office.

First of all, Behavioral Health has been the forgotten child of village health services. In general, we often do not have an appropriate private space with which to conduct confidential counseling sessions, and this is particularly harmful to the many abuse survivors we work with. We often do not have a reliable private telephone, let alone fax or email availability.

Second, we at TCC Behavioral Health, by TCC Convention Resolution, by Strategic Plan and by State Behavioral Health mandate, are making intensive efforts to integrate all Behavioral Health programs, and to integrate Behavioral Health as much as possible with Primary Care. Being "under the same roof" operationalizes this. Communication and mutual referrals will be greatly enhanced. Holistic patient care will improve.

Thirdly, accommodations in some villages are frankly, often woefully inadequate. Simply having a clean place to prepare meals would be a real treat, as well as the possible option of rigging a cot to spend the night. In the latter case, we would contribute the recommended per diem contribution to the administrative entity.

Lastly, I have seen all of this demonstrated in Minto, where we moved our Counseling Center into the new Clinic there. It has been a great success.

If there is any way I can be of further support, please let me know.

Sincerely

Dennis E. Hojna, MSW, LCSW

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Director/Clinician

# Tanana Chiefs Conference

# Chief Peter John Tribal Building

122 First Avenue, Suite 600 Fairbanks, Alaska 99701-4897 (907) 452-8251 Fax: (907) 459-3850

January 3, 2005

SUBREGIONS

**UPPER** KUSKOKWIM

McGrath Medfra

Rhoda Musser - First Chief Evansville Tribal Council

Nikolai Takotna Telida

P.O. Box 26087 Evansville, Alaska 99726

LOWER YUKON

Anvik Grayling Holy Cross Shageluk

RE: Need for new clinic at Evansville

Dear Chief Musser.

UPPER TANANA Dot Lake Eagle Heaty Lake

Northway Tanacross Tetlin Tok

I am writing to express TCC's support for your efforts to seek funding to construct a new health chinic at Evansville. As you are aware, the existing clinic is too small, has no indoor plumbing and lacks many basic amenities which impede delivery of primary health services at Evansville. In addition, I applaud the Council's efforts to provide emergency trauma service for the area and support the Council's plans to include an ambulance garage as part of your planned new clinic.

YUKON FLATS Arctic Village .əi

Cullyon Village Chalkyltsik Circle Fort Yukon Venetie

The Alaska Primary Care Association has established rural Alaska clinic facility criteria which has been used by the Denali Commission to evaluate the condition of existing clinics. The Commission's "Code and Conditions" survey identified many problems and concluded that "The lack of adequate space for medical supplies, the lack of traiting room, and the lack of additional work spaces prevent the staff from providing the level of care needed on a daily and emergency basis." As a result of the survey, a new elimic facility in Evansville is recommended.

YUKON KOYUKUK

Galena Hustia Kattag Kovukuk Nulato SUDV

TCC supports establishing a new, farger clinic in Evansville and will continue to provide on site Community Health Aide, Itinerant, and Dental Services. We commend your and your Council's efforts in pursuing this project and hope that a new clinic will be a reality for Evansville in the very near future.

**UKON TANANA** 

**Vatna** Vlakaket vansville airbanks lughes

Sincerely.

CC:

Okea Minchumina

Agnley Hot Springs tinto

enano ampart evens Village mana

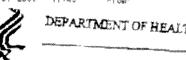
Harold "Buddy" Brown, Esq.

TANANA CHIEFS CONFERENCE

President and Chairman

Corina Collins Sherri Hadley Victor Joseph

# DEPARTMENT OF HEALTH & HUMAN SERVICES



Indian Health Service

Alaska Assa Notive Health Service Office of Environmental Health & Engineering 3825 Tedor Centre Drive Ancherage, Alesic, 90508-6887

Refer to: A-OEHE

Ms. Naomi Costello Tribal Administrator Evansville Tribal Council P. C. Box 26087 Bettles Field, Alaska 99726

Dear Ms. Costello:

I appreciate the opportunity to submit a letter of support to include as part of the Rural Primary Care Facilities Grant from the Denali Commission for construction of a new clinic in the willage of Evansville, Alaska.

The existing least agreement between the Alaska Area Native Health Service (AANHS) and the Evansville Tribal Council has been in existence for quite some time. I commend the Council's attempts to keep the clinic in a workable condition by making minor repairs over the years.

I do offer my full support in your attempt to apply grants funds and I am also passing on to your council a Clinic Prototype for a small 2,000 square foot clinic that was given to me to distribute from the Norton Sound Realth Corporation, Capital Projects Office.

If the City is successful in receiving construction funds for a new clinic, you have my guarantee that the U.S. Government would lease the clinic to cover costs for utilities, fuel, janitorial, maintenance and repair. I wish the best to the Council with the grant approval process and if you see anything else I can help with, call me right away at (800) 560-8637, extension 3612.

ncerely,

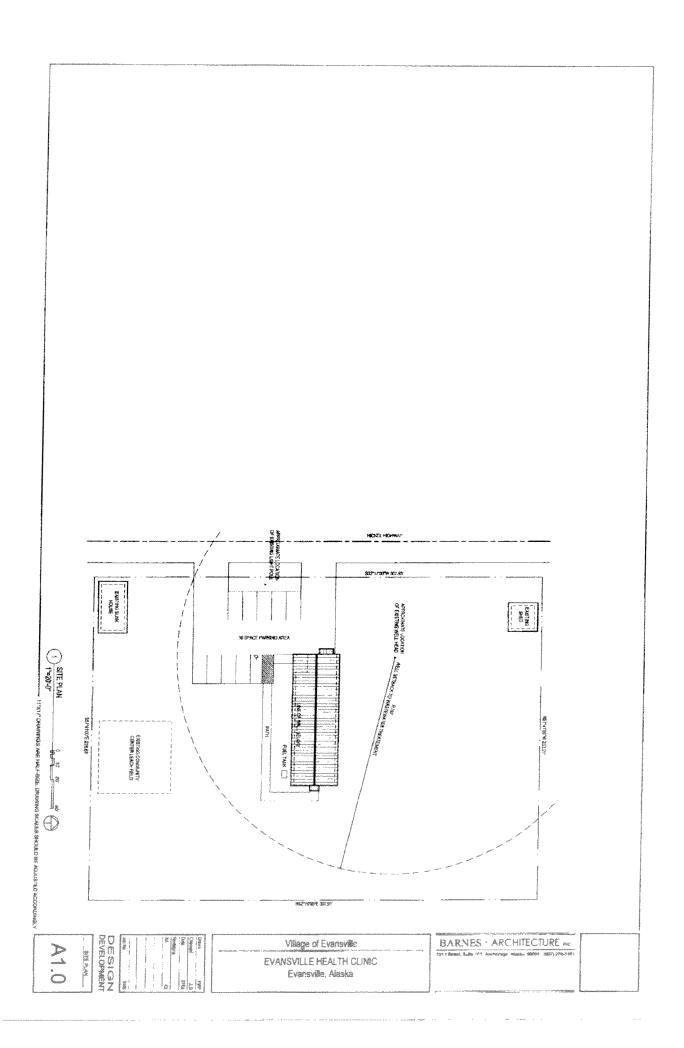
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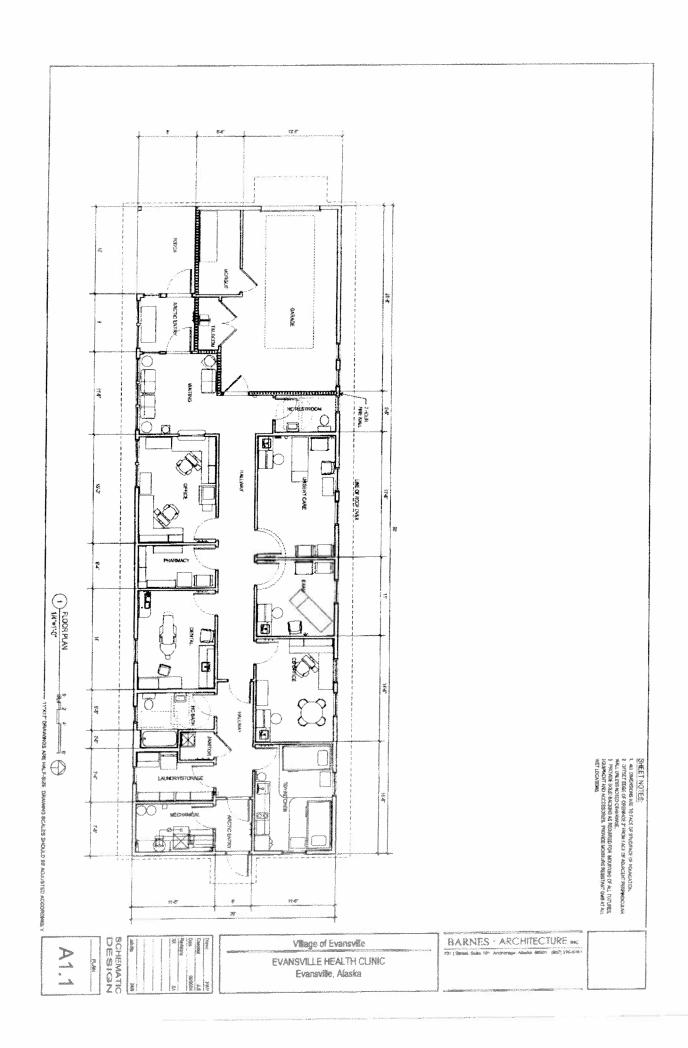
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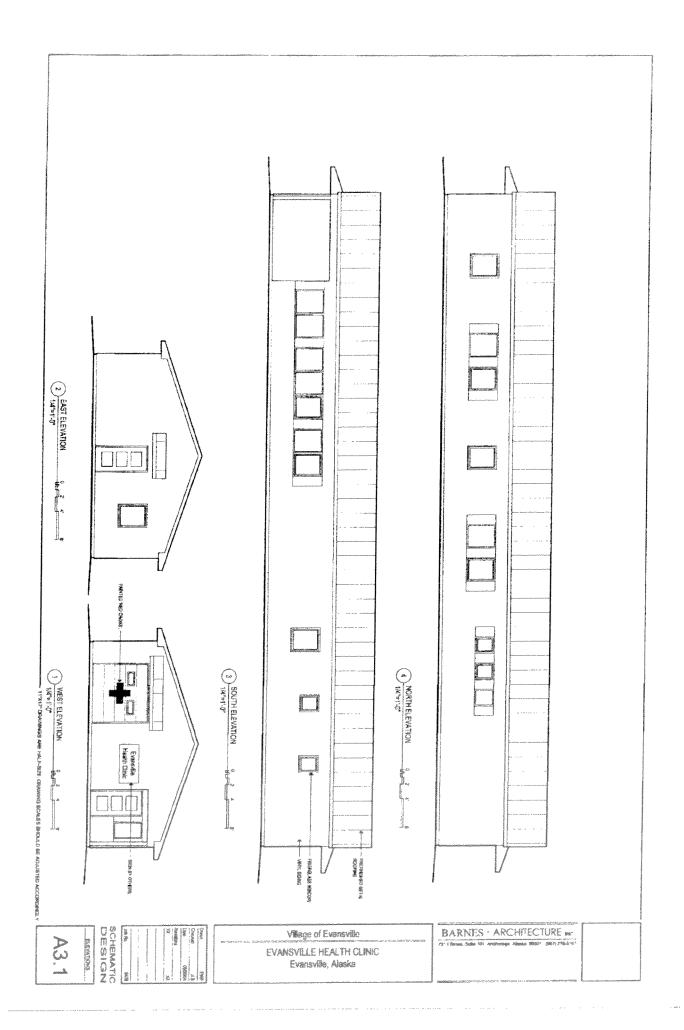
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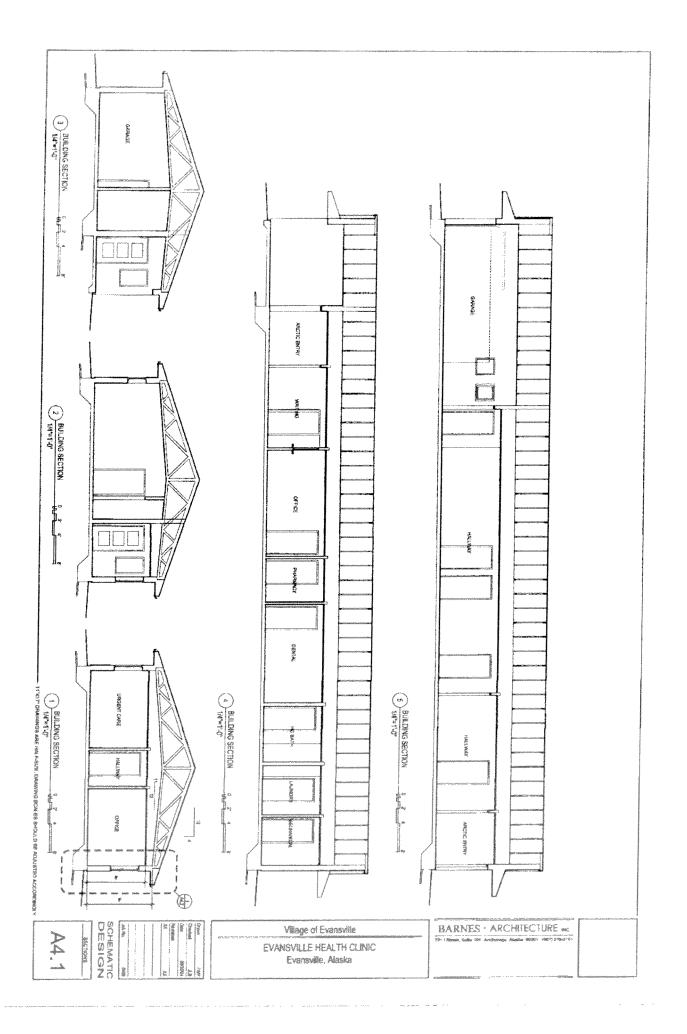
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# Community Vision:

### Mission Statement

The mission of Evansville is to nurture, develop and protect a thriving, health community for our current and future generations.

# Community Goals and Objectives

### Vision Statement

In order to nurture, develop, and protect Evansville as a thriving, health community we endeavor to do the following:

- Create jobs.
- Promote a safe and health lifestyle.
- Utilize technology to enter and operate into the 21st Century.
- Create joint ventures between the village, the corporation, the council, and other native entities.
- Enhance and preserve cultural values and knowledge through community activities.
- Develop and comprehensive community renewal plan as a tool for development and for resource protection.
- · Protect the land.
- Encourage people to move back to Evansville.
- Respect and support our elders.
- Increase communication through joint meetings and newsletters.

# Community Involvement & Participation Process

On May 1999, a three-day planning session attendees were members of the Evansville Tribal Council, members of the Evansville, Inc. Board of Directors, and Rick Stevens, the facilitator. The mission and vision statements are taken from this meeting.

A planning meeting was held in April 2004 to introduce the community planning process, the need to complete a plan, the timeline for completion and to gain participants perspective on what direction the tribe should go in. Fifteen community members were in attendance to voice their ideas. The participants voiced many concerns in Natural Resources, Employment, Housing, Preservation, Social and Medical Health and Economic Development.

Another planning meeting was held in September 2005. The public meeting was attended by ten local adult residents and one youth. In this meeting the participants review the projected ideas from the April 2004 meeting.

# **Evansville Community Facility Priorities:**

- 1. Develop village-wide water and sewer services to homes, businesses, and community facilities.
- 2. Expand or replace solid waste landfill.
- 3. Replace old clinic with modern clinic with emergency response services.
- 4. Promote new housing development.

# Natural Resource Management Plan:

- 1. Reduce land trespassing and create an enforcement policy for trespassers;
- 2. Open and maintain winter road to reduce the cost of transporting community and household goods;
- 3. Develop future community infrastructure including utilities and subdivisions to allow for natural river erosion;
- 4. Identify and explore alternative power for development;
- 5. Create and implement an environmental and spill response team to address local environmental contamination spills and create an avenue to contract with larger entities for temporary spill responses on waterways.

#### Land Use:

- a. Existing Land Use:
- b. Land Status: All 14 (c) (3) conveyances have been completed. Additional 14 (c) (3) conveyances were made in 1996 for dump and access road. There was no 14 (c) (3) agreement signed. Approximately 30 acres were conveyed.
- c. Future Land Use Needs: Need to address the future land use plan, including commercial, warehousing, housing needs, roads, erosion control and homes in danger due to distance to river.
- d. Land Use Plan: Under development

# Background for Planning

Location & Size: Evansville is located about 180 air miles and 250 road miles Northwest of Fairbanks, adjacent to Bettles. The community lies at approximately 66.924910° North Latitude and -151.5061° (West) Longitude. Evansville is located in the Fairbanks Recording District. The area encompasses 22.2 square miles of land and 0.2 square miles of water. The area experiences a cold, continental climate with extreme temperature differences. The average high temperature during July is 70°; the average low during January is well below zero. Extended periods of -40 below are common. The highest temperature ever recorded was 93°; the lowest, -70°. Average precipitation is 13.4 inches, with 77 inches of snowfall annually.

### Physical Setting:

The Native Village of Evansville is located approximately 180 miles northwest of Fairbanks on the banks of the Koyukuk River. The village lies at approximately 66 It is

adjacent to the community of Bettles Field. The area encompasses 22.2 square miles of land and 0.2 square miles of water. Fifty-three percent of the population is Alaska Native. Ninety-four people are enrolled in the federally recognized Native Village of Evansville. The population of Evansville is a mixture of Athabascans and Inupiat Eskimos. Residents of nearby Bettles Field are primarily non-Native.

### History:

Evansville began with the establishment of a trading post and river barge business in Allakaket (a few air miles from current Evansville) by Wilfred Evans Sr. Evans opened a sawmill at the present site of Evansville and built the Bettles Lodge and General Store. In 1948 the FAA constructed an airfield and communication installation at Bettles Field. The U.S. Navy used these facilities as a support base for exploring National Petroleum Reserve 4. Work opportunities at Bettles Field attracted both Natives and non-Natives to the new airfield.

The origins of Evansville Tribal Council predate written history; however the Tribal organization is guided by a constitution and by-laws that were signed in 1991. Evansville Tribal Council is the only governing entity for the community performing all social and health services. The traditional tribal council is composed of the chief, secretary and council members. These members are elected by tribal membership to represent their interest in the management and operation of the village. As long as a tribal member is physically in the village at the time of elections they may vote.

Evansville has always been a small village with fewer than 60 individuals at most times. Recently the reduction is due to the closure of the Bettles Field School in 2002/2003 forcing families to take their children to Fairbanks where schooling is available. About half of Evansville's population now resides in Fairbanks. It is the Tribes goal to rebuild a healthy village and draw families back to a working community filled with opportunity.

# Subsistence Resources and Seasons:

Subsistence resources the community harvests by season are:

Spring: primarily moose, caribou, duck, goose

Summer: salmon, grayling, burbot, wild rhubarb, blueberries, salmon berries

Fall: late run salmon, grayling, moose, caribou, bear, low bush cranberries, high bush

cranberries, grouse, duck, goose

Winter: primarily trapping, fox, martin, wolf, lynx

### **Economy and Population**

The economy is linked to air transportation, visitor services and government. 90% of he heads of household are employed, most full-time, which is unique for a rural community. The community is accessible by road during winter months, which dramatically reduces the cost of good sand supplies. The Evansville Tribal Council, National Park Service and City provide year-round employment. During the summer, guides for the Brooks Range provide seasonal employment. Subsistence activities are important to the Native residents however,